

MEMORANDUM

To..... SENATE.

From..... SENATE COMMITTEE ON ACADEMIC
PLANNINGSubject... VISA STUDENT ADMISSION TO LIMITED
ENROLMENT PROGRAMS.

Date..... APRIL 18, 1984.

Action undertaken by the Senate Committee on Academic Planning at its meeting of April 4, 1984 gives rise to the following motion:

MOTION: "That Senate approve and recommend approval to the Board of Governors, as set forth in S.84-33 , the proposal to limit visa student admission to limited enrolment programs in Computing Science and Business Administration, including: policy regulations implementation plan "

It is intended that the regulations outlined in the proposal take effect for January 1985 and following.

SIMON FRASER UNIVERSITY

MEMORANDUM

To.....Senate.....

From.....Senate Committee.....

.....on Academic Planning.....

Subject.....Visa Student Quotas in Limited
Enrolment Programs.....

Date.....May 4, 1984.....

HISTORY OF THE INVOLVEMENT OF THE SENATE COMMITTEE ON ACADEMIC PLANNING WITH INTERNATIONAL STUDENT QUOTAS AT THE PROGRAM LEVEL: 1983-1984

SCAP Meeting of October 12, 1983

A memorandum from the Vice-President Academic bringing to SCAP's attention the University's International Student Policy for review and possible modification was discussed. Three issues were addressed:

1. The 7% quota on new international undergraduate students would have to be reviewed and possibly lowered if general enrolment limitations for the University were implemented in the Fall of 1984.
2. The number of international students enrolled in limited enrolment programs was a matter of increasing concern. Recent information showing the enrolment of majors by program and the proportion of majors of visa student origin was circulated.
3. Differential fees for international students in 1984/85. The Board of Governors had considered a recommendation proposing differential fees in January, 1982; however, at the request of the Student Society this was withdrawn and the general tuition fee increase made larger. Recently the University had been advised that the Minister would like the Universities to introduce differential fees.

SCAP Meeting of December 7, 1984

Based on the discussion at the SCAP meeting of October 12th and at the request of the Committee, the Vice-President, Academic brought forward for the Committee's consideration the following proposals for change to the University's International Student Policy.

1. That the annual quota on new undergraduate international students be reduced to 5%, effective for the 84-3 semester.
2. That the admission of international students into limited enrolment undergraduate programs be limited to twice the University's overall quota.

The Vice-President pointed out that when the International Student Policy was first adopted in 1982, it was decided not to impose any program level quotas. One of the most compelling reasons for this was a desire to treat all students equally once they had been admitted as students and met the academic requirements associated with the programs. At that time it was recognized that international students were very unevenly distributed across programs.

A motion that the annual quota of new undergraduate international students be changed from 7% to 5% effective for the 84-3 semester failed.

A second motion, that the number of international students admitted into limited enrolment undergraduate programs be limited to twice the University's quota on new undergraduate international students was carried. The vote was 8 in favour, 6 opposed, with 1 abstention.

SCAP Meeting of January 4, 1984

A special meeting of SCAP dealt exclusively with the issue of international students and program quotas. Dr. Munro informed the Committee that a paper had been prepared and was ready to go to the January 9th meeting of Senate with the recommendation that international student quotas be established in limited enrolment programs at twice the University level. However, since there was concern at the sharp division on the matter, the issue was being brought back to SCAP to consider if alternatives were available. Two motions were considered at the meeting.

The first motion was to reconsider the original motion of December 7, 1983 to establish quotas at the program level. Vote was undertaken to reconsider and carried. (7 in favour, 4 opposed).

In reconsideration of the main motion, concern was expressed that a considerable amount of tuition fee revenue was at stake if program quotas were implemented. It was suggested that time be allowed for a more careful look at the estimates of student numbers and potential revenue loss and to consider constructive alternative options which would be of more benefit to the University. Vote was undertaken on the main motion that the number of international students admitted into limited enrolment undergraduate programs be limited to twice the University's overall quota. The motion failed with 4 in favour and 9 opposed.

The Academic Vice-President stated that further information and proposals would be circulated on this issue for the January 18th meeting.

SCAP Meeting of January 18, 1984

Three courses of action were proposed by the Vice-President, Academic which might be used to deal with the problem of international student enrollments in limited enrollment programs:

1. Admit international students on a quota basis to limited enrolment programs at the time they are admitted to the University. This was outlined in a paper from Dean Calvert;
2. Reduce the general University new international student quota from 7% to 5%; and,
3. Rely on the visa student differential fee proposal before the Board of Governors to reduce visa student enrolment.

Discussion ended with the understanding that the issue would be on the February agenda with a firm proposal from Dean Calvert on the first course of action.

SCAP Meeting of February 8, 1984

Deans Hoyt and Calvert introduced a joint proposal to limit to 7% the number of international students admitted as majors in the Faculty of Business Administration and the Department of Computing Science. The proposal required that international students indicate their intention to major in these two programs at the time of admission to the University.

A motion "that SCAP approve and recommend approval to Senate, as set forth in SCAP 84-5, the proposed international student enrolment limitation in the Faculty of Business Administration and the Department of Computing Science." was carried.

SCAP Meeting of March 7, 1984

Discussion centered on a memorandum from the Vice-President Academic pointing out that further attention was required by SCAP on several issues related to the Calvert/Hoyt proposal to limit the number of international student majors in Business Administration and Computing Science. These were:

1. The issue of admission to minor programs and individual courses.
2. The probable effects of the proposal to limit enrolments in Business Administration and Computing Science on the Departments of Economics and Mathematics.
3. The prospect that the restrictions on visa students to the two departments would precipitate a significant decline in the number of visa students at this University.

4. The implementation date (proposed to be January 1, 1985). It would be fairer to students to delay implementation until September 1, 1985.
5. The possibility that international student quotas should be based on geographical area.
6. The desirability for a sunset clause (three years) in the proposal.
7. Statistics on visa students' GPA's suggested that the GPA-based enrolment limitation measures currently in place in Business Administration and Computing Science, since GPA's for visa students are somewhat lower than for domestic students, would produce a decline in visa student enrolment in these programs.

A motion "that the paper SCAP 84-7 be referred to Deans Calvert and Hoyt to deal with the questions" was carried.

SCAP Meeting of April 4, 1984

A revised proposal from Deans Calvert and Hoyt was presented along with a response to the specific questions in Vice-President, Academic's earlier memorandum. Statistics relating to the numbers and percentage distributions of undergraduate visa students by program and cumulative GPA distributions for both visa as well as Canadian students in Computing Science and Business Administration were also circulated.

A motion "that SCAP approve and recommend approval to Senate as set forth in SCAP 84-15, the proposed visa student quotas in limited enrolment programs in Computing Science and Business Administration" was carried. The motion is now before Senate.

VISA STUDENT ADMISSION
TO LIMITED ENROLLMENT PROGRAMS

Preamble

For a number of years the degree programs in Business Administration and Computing Science have been attracting more qualified students that they can responsibly handle. In 1981 and 1982 enrollment limitation regulations were approved for both of these programs. These regulations are designed to control enrollment by raising the CGPA required to declare a major; thus the gate was set at the 60 credit hour level - half way through the degree program. In 1983 the Business Administration regulations were amended to impose a numerical quota on admission to the major; students can apply between their 30th and 60th credit hour. It is clear that the application of these regulations has resulted in a substantial number of students who would otherwise qualify for degree programs at SFU being denied admission to these two programs.

Since 1983 Simon Fraser University has applied a quota of 7% to the admission of visa students to the University. However, although visa students only make up 7% of all University admissions, they constitute between 25 and 30% of the enrollment in the Business Administration and Computing Science major programs. Thus some Canadian students (and their parents) have been correct when they have complained that they have been denied access to the program of their choice because of the presence of visa students. Clearly, this presents a moral, political and administrative dilemma for the University.

With reluctance, it is now recommended that the University institute regulations which will limit the number of visa students working towards degrees in Business Administration and Computing Science. Both of these units fully recognize the value of international students to their programs and to the University. They also recognize our obligation to assist citizens of other countries in obtaining a university education. However, it is felt that these aspects must be balanced against the needs of Canadians for access to high demand programs.

Policy

An admission quota for visa students will be applied to undergraduate degree programs in Business Administration and Computing Science. Visa students who wish to enter one of these limited enrollment programs must declare this intention at the time they apply for admission to the University and must be accepted into the program at that time.

Regulations

1. A numerical admission quota will be established annually for each limited enrollment program. This quota will be set at a number such that, after allowing for attrition, the number of visa students entering the honors, major or minor programs each year will not exceed approximately 10% of the total number of students entering these programs.

2. Applicants for admission who wish to qualify for a given limited enrollment program will be evaluated competitively on the basis of their academic performance.
3. Applicants for admission may not apply for acceptance into more than one of these limited enrollment programs.
4. A visa student who has been accepted into a limited enrollment program on admission to the University will be guaranteed admission to the program provided his/her academic performance meets the normal standards for admission to that program.
5. A visa student who does not meet the standards for admission to a limited enrollment program may apply for entry into any other program which does not have enrollment limitations provided s/he otherwise meets the conditions for entry to that program.
6. A visa student who is not accepted into a limited enrollment program at the time of admission to the University will not normally be able to enter that program.

Implementation Plan

1. These regulations will take effect for students applying for admission for the Spring Semester of 1985. The regulations will remain in effect for a period of 3 years.
2. The need for these regulations will be reviewed in 1987. In the interim, the units concerned are authorized to relax the restrictions if this becomes possible.

3. The admissions process will be handled by the University Admissions Office as a subset of the operation of the 7% quota on the admission of visa students to the University. Business Administration and Computing Science will form Admissions Committees to provide general guidance to the Admissions Office. In addition, appeals from visa students not admitted, will be heard by the Student-Faculty Relations Committee in the Faculty of Business Administration and by the Admissions Committee in Computing Science.

4. It will generally be necessary to interpret a "Limited Enrollment Program" to include a family of related programs. At present, the Computing Science family will include the Computing Science Minor, Major and Honors, the Digital Systems Design Honors, the joint Math-Computing Honors and the Management and Systems Science Major and Honors; the Business Administration family will include the Business Administration Minor, Major and Honors, the joint Business-Economics Major and Honors and the Management and Systems Science Major and Honors.

STATISTICS ON

INTERNATIONAL STUDENTS

IN UNDERGRADUATE PROGRAMS

AT SFU

Tables

1984-1 and 1983-3 numbers and percent distribution
of international students by program.

Graphs

1984-1 cum. GPA distributions for both international
students and Canadian students.

TABLE 2

NUMBER AND % DISTRIBUTION OF UNDERGRADUATE
INTERNATIONAL STUDENTS BY
SFU DEPARTMENT IN WHICH MAJORING

<u>FACULTY/PROGRAM</u>	#	1984-1	
		<u>% OF ALL FOREIGN MAJORS</u>	<u>% OF ALL PROGRAM MAJORS</u>
<u>A. Arts</u>	179	31.1	10.4
Archaeology	1	0.2	3.3
Economics	112	19.4	35.1
English	8	1.4	2.9
Geography	2	0.3	1.1
History	7	1.2	4.1
Lang., Lit., Ling.	7	1.2	4.9
Philosophy	1	0.2	2.8
Political Science	9	1.6	9.2
Psychology	24	4.2	6.6
Sociology/Anthropology	8	1.4	8.3
<u>B. Business Administration</u>	207	35.9	19.2
<u>C. Interdisciplinary St.</u>	136	23.6	12.8
Communication	20	3.5	10.3
Computing Science	82	14.2	27.5
Criminology	17	3.0	5.4
Kinesiology	8	1.4	5.6
Management & System Sc.	8	1.4	33.3
<u>D. Science</u>	54	9.4	15.1
Biosciences	10	1.7	7.2
Biochemistry	11	1.9	22.9
Chemistry	3	0.5	7.3
Mathematics	21	3.6	25.0
Physics	9	1.6	20.0
TOTAL	576	100.0	13.7

Notes:

- 1 Includes declared and intended Majors, Honors, Double Majors, Double Honors, Joint Majors, Joint Honors who have completed more than 60 credit hours prior to registration in the semester shown.
- 2 There were no international students majoring in Chemical Physics, Canadian Studies, Fine and Performing Arts, Latin American Studies, Mathematical Physics, Psychology, Linguistics & Philosophy (PLP), Philosophy, Russian, or Math/Computing.
3. Table 2 has been corrected for visa status unknown students.

TABLE 2

NUMBER AND % DISTRIBUTION OF UNDERGRADUATE
INTERNATIONAL STUDENTS BY
SFU DEPARTMENT IN WHICH MAJORING

<u>FACULTY/PROGRAM</u>	#	1983-3	
		<u>% OF ALL FOREIGN MAJORS</u>	<u>% OF ALL PROGRAM MAJORS</u>
<u>A. Arts</u>	166	26.2	11.0
Archaeology	1	0.2	4.2
Economics	109	17.2	39.1
English	8	1.3	3.5
Geography	1	0.2	0.6
History	5	0.8	3.1
Lang., Lit., Ling.	9	1.4	7.6
Philosophy	0	0.0	0.0
Political Science	8	1.3	7.8
Psychology	16	2.5	5.2
Sociology/Anthropology	9	1.4	10.6
<u>B. Business Administration</u>	275	43.4	24.6
<u>C. Interdisciplinary St.</u>	135	21.3	14.6
Communication	24	3.8	13.5
Computing Science	83	13.1	28.2
Criminology	16	2.5	6.5
Kinesiology	5	0.8	3.9
Management & System Sc.	7	1.1	43.8
<u>D. Science</u>	57	9.0	17.4
Biosciences	7	1.1	6.1
Biochemistry	9	1.4	19.1
Chemistry	3	0.5	8.1
Mathematics	29	4.6	36.3
Physics	9	1.4	23.1
TOTAL	633	100.0	16.3

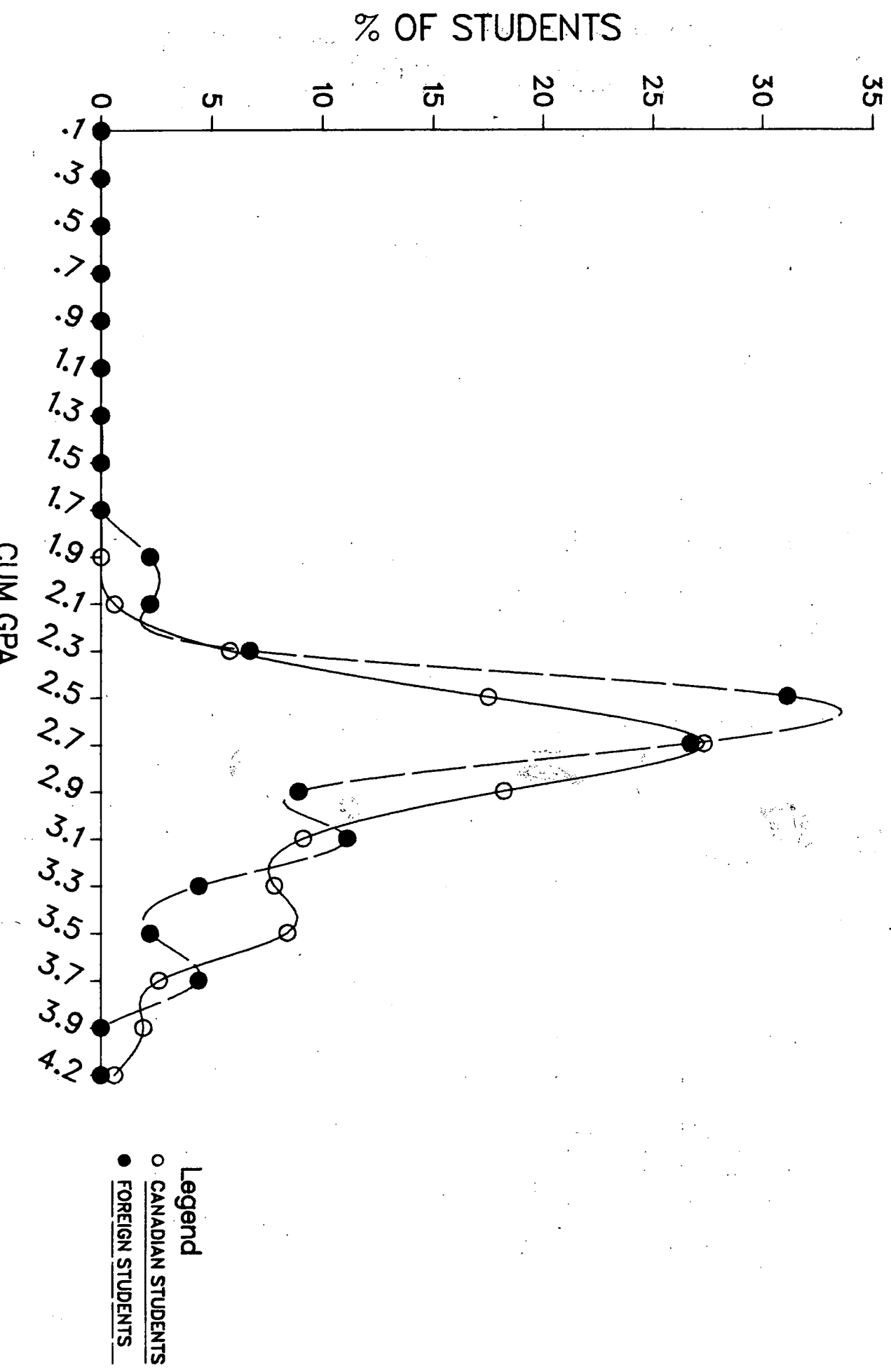
Notes:

1 Includes declared and intended Majors, Honors, Double Majors, Double Honors, Joint Majors, Joint Honors who have completed more than 60 credit hours prior to registration in the semester shown.

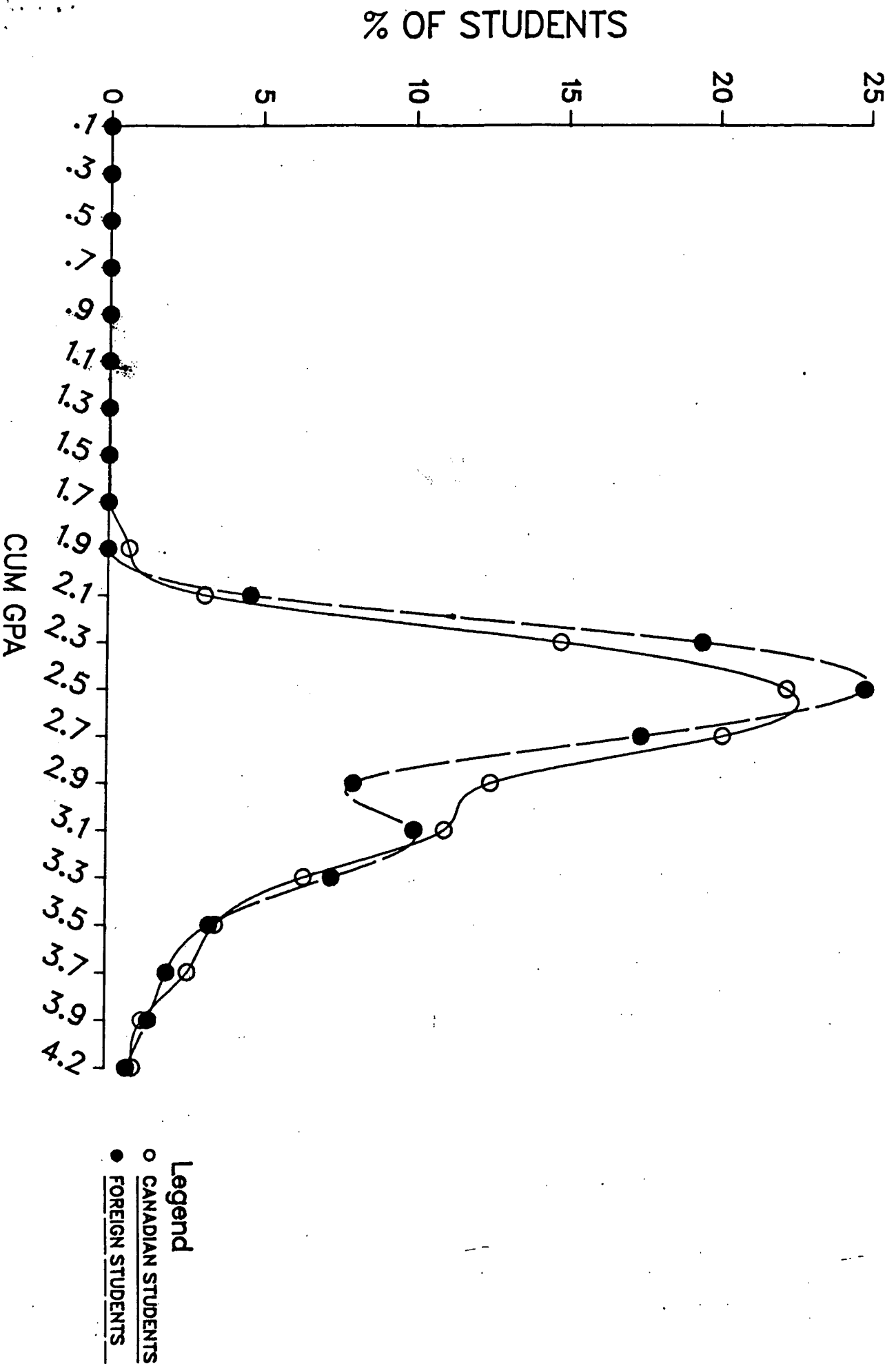
2 There were no international students majoring in Biophysics, Chemical Physics, Canadian Studies, Fine and Performing Arts, Latin American Studies, Mathematical Physics, Digital Systems Design Program, Psychology, Linguistics & Philosophy (PLP), Philosophy, Russian.

3. Table 2 has been corrected for visa status unknown students.

GPA DISTRIBUTION OF COMPUTING MAJORS, 84-1, FOREIGN AND CANADAIN STUDENTS



GPA DISTRIBUTION OF BUSINESS MAJORS, 84-1, FOREIGN AND CANADIAN STUDENTS



SIMON FRASER UNIVERSITY

MEMORANDUM

To..... Senate Committee on Academic
Planning

..... VISA STUDENT QUOTAS IN
Subjed..... LIMITED ENROLLMENT PROGRAMS

From..... T. W. Calvert, Dean,
I.D.S.

..... G.C. Hoyt, Dean,
Business Administration

Date..... March 13, 1984

As directed at the March meeting of SCAP, we have refined the proposal approved at the February meeting. We hope that this clarifies several points regarding implementation and addresses some of the issues raised in Dr. Munro's memo of March 6, 1984.

It may be helpful to review this revised proposal in the context of the issues raised by Dr. Munro:

1. The proposal has been clarified to make it explicit that it applies to all minors, majors and honors in Business Administration and Computing Science. We believe that both Economics and Mathematics are well aware of the fact that this could result in visa student pressure being transferred to their programs. However, they have already experienced overall pressure as a result of enrollment limitation being applied to all students in Business Administration and Computing Science.
2. Presumably this point is more appropriately addressed by the Departments of Economics and Mathematics in consultation with their respective Deans.
3. The proposed regulations will almost certainly result in a decline in overall visa student enrollment in the University. It is difficult to predict the size of the decline. The quota has been increased to 10% in accordance with Dr. Munro's suggestion.
4. The implementation date attached to the original SCAP motion was January 1985. This is now explicitly incorporated in the proposal.
5. The proposed regulations will not supercede University regulations on the admission of visa students, i.e. students applying to Business Administration and Computing Science will be in competition with all other students applying for admission to the University within the 7% quota. If it is assumed that Business admits 500 students per year and Computing 80 students per year to their degree programs, a 10% quota will amount to a total of 58 students entering the degree programs. An attrition factor of 0.5 might be appropriate to determine the number to be admitted to the University. If this is correct, then 116 would be admitted to the University. In 1982/83 SFU admitted a total of 4636 students; 7% of this is 325. Obviously, it is very unlikely that these two programs will exhaust the University quota!

6. We do not believe that it is practical or desirable to institute geographic quotas for visa students at the program (or University) level.

7. A three year limitation on the regulations has been added. It is proposed that the regulations be reviewed during their third year.

8. Mr. Evans has provided details of the statistics alluded to in Dr. Munro's memo. We do not believe that the problem will solve itself. However, since our judgement, like that of others, is fallible, we propose that the programs concerned be authorized to relax these regulations, should this become desirable.

We recognize that some of you do not like these regulations. We wish that they were not necessary. However, we believe that it is in the interests of our programs and of the University that these regulations be implemented as soon as possible. We hope that after the extensive discussion which has now taken place, they can receive speedy approval from SCAP and Senate.

TWC/rj

T.W. Calvert

G.C. HOYT